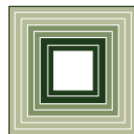


Overview of the Department of Juvenile Justice and Delinquency Prevention



Joint Appropriations Subcommittee on Justice and Public Safety
March 16, 2011



FISCAL RESEARCH DIVISION
A Staff Agency of the North Carolina General Assembly

Outline

Today

- **Brief History of Juvenile Justice**
- **DJJDP Jurisdiction**
- **Court Services**
- **Detention Centers**
- **Dispositions**
- **Community Programs**

Tomorrow

- **Education and Treatment**
- **Youth Development Centers**
- **Department Administration**
- **YDC Staffing Model**



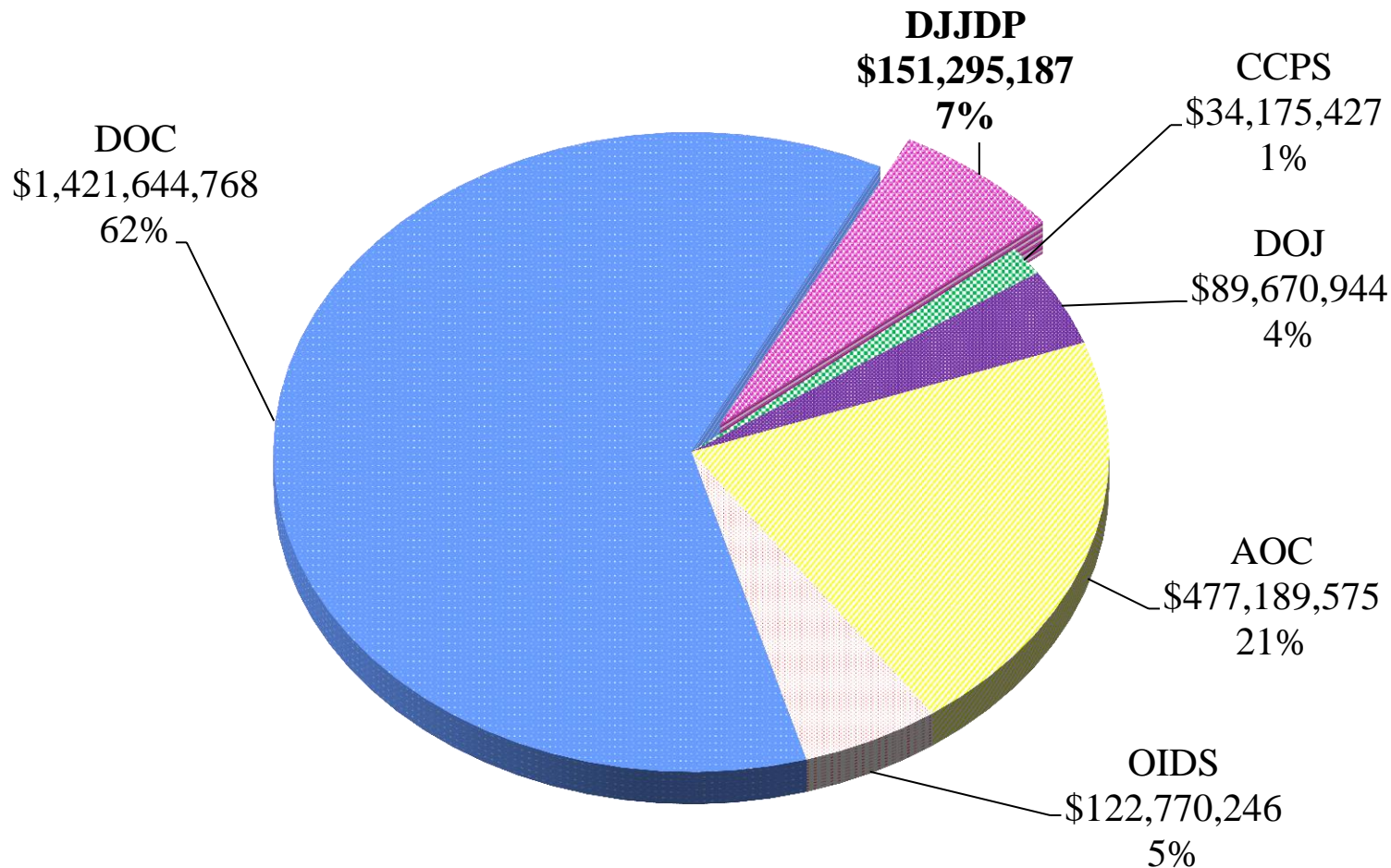
Brief History of DJJDP

- 1919 – Juvenile Court Created
- 1909 – First Training School Built
- Admin of Juvenile programs moved from DOC to AOC to HHS, finally to separate agency in 2000
- **1998 – General Assembly passed the Juvenile Justice Reform Act**
 - Move towards community-based sanctions
 - Took status offenders out of YDC population



Gov. Bickett and family, circa. 1917

JPS Continuation Budget FY 2011-12



Total General Fund Appropriation: \$2,296,746,147

DJJDP Total Budget and FTE

Total Budget:

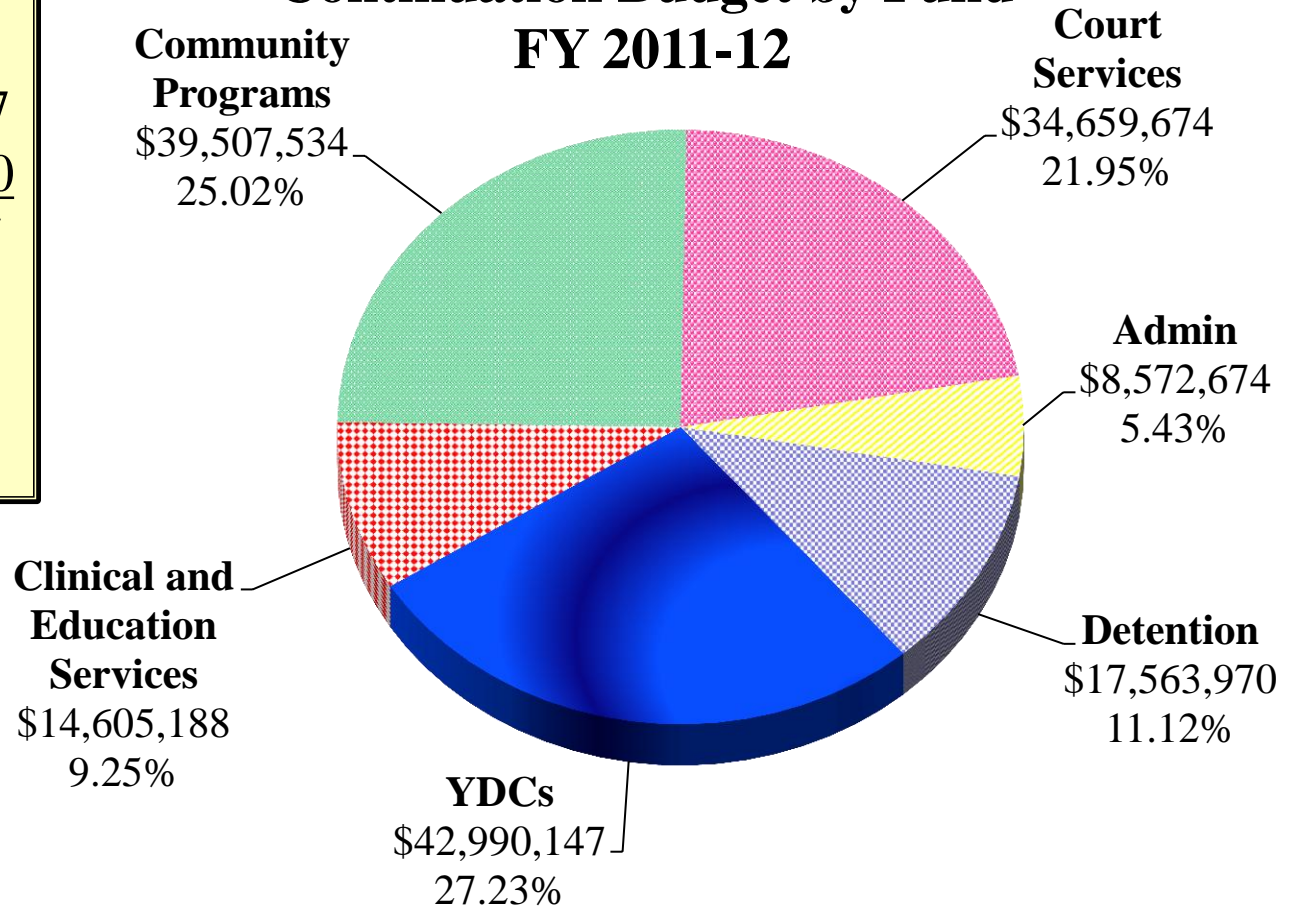
Approp.: \$151,295,187

Receipts: \$ 6,604,000

Total: \$157,899,187

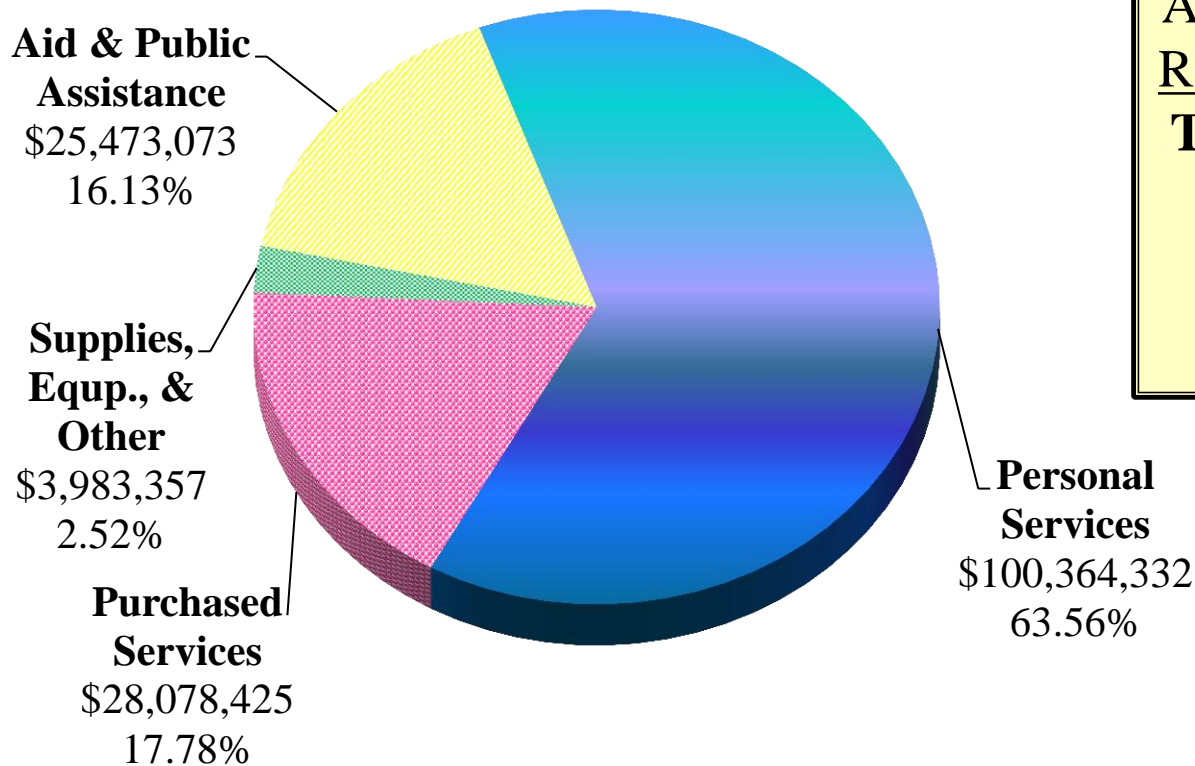
**Total FTE:
1,880.99**

Continuation Budget by Fund FY 2011-12



DJJDP Total Budget and FTE

Continuation Budget by Purpose FY 2011-12



Total Budget:

Approp.: \$151,295,187

Receipts: \$ 6,604,000

Total: \$157,899,187

Total FTE:

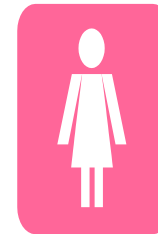
1,880.99

DJJDP Jurisdiction

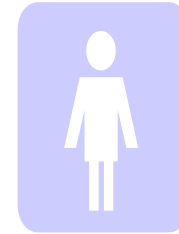
Juvenile Population Age 6 to 17*

1,459,090

Juvenile Pop. By Gender

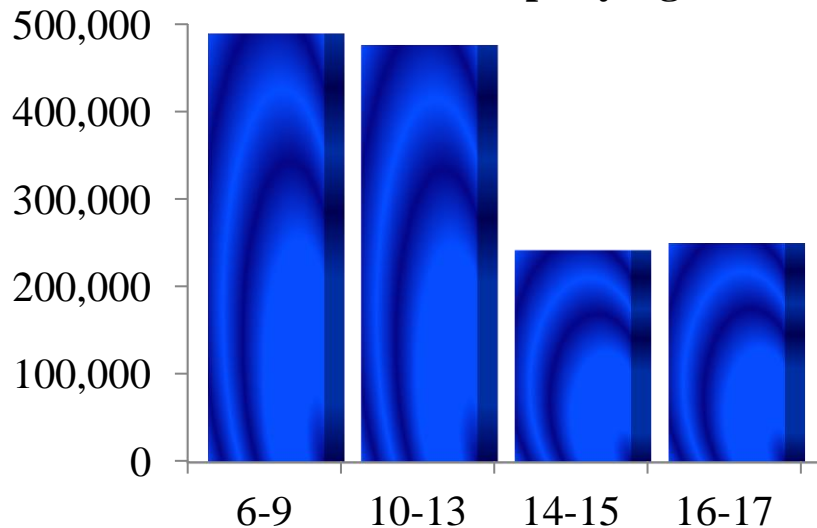


716,649

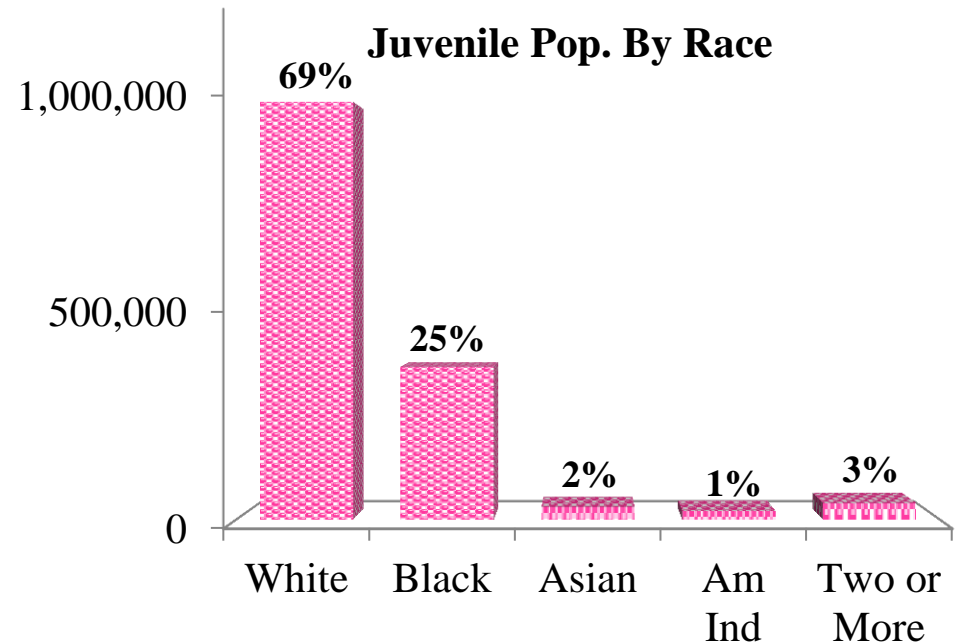


742,441

Juvenile Pop. By Age



Juvenile Pop. By Race



*Population as of July 2009; Source: www.demog.state.nc.us

DJJDP Jurisdiction

- Sentencing Commission projects youth development center population each year
- Projections for juveniles are not as accurate as those for adults due to policy-driven nature of Juvenile Justice

Although juvenile population is increasing, declining trends in juvenile crime are expected to continue.



G.S.. 164-40(b) and G.S.. 164-42.1(b)

DJJDP Jurisdiction

Two Types of Youth in DJJDP System:

Delinquent Youth:

Children aged 6 to 15 who have committed a crime

Undisciplined Youth:

Youth aged 6 to 17 who are beyond the disciplinary control of their parent or guardian

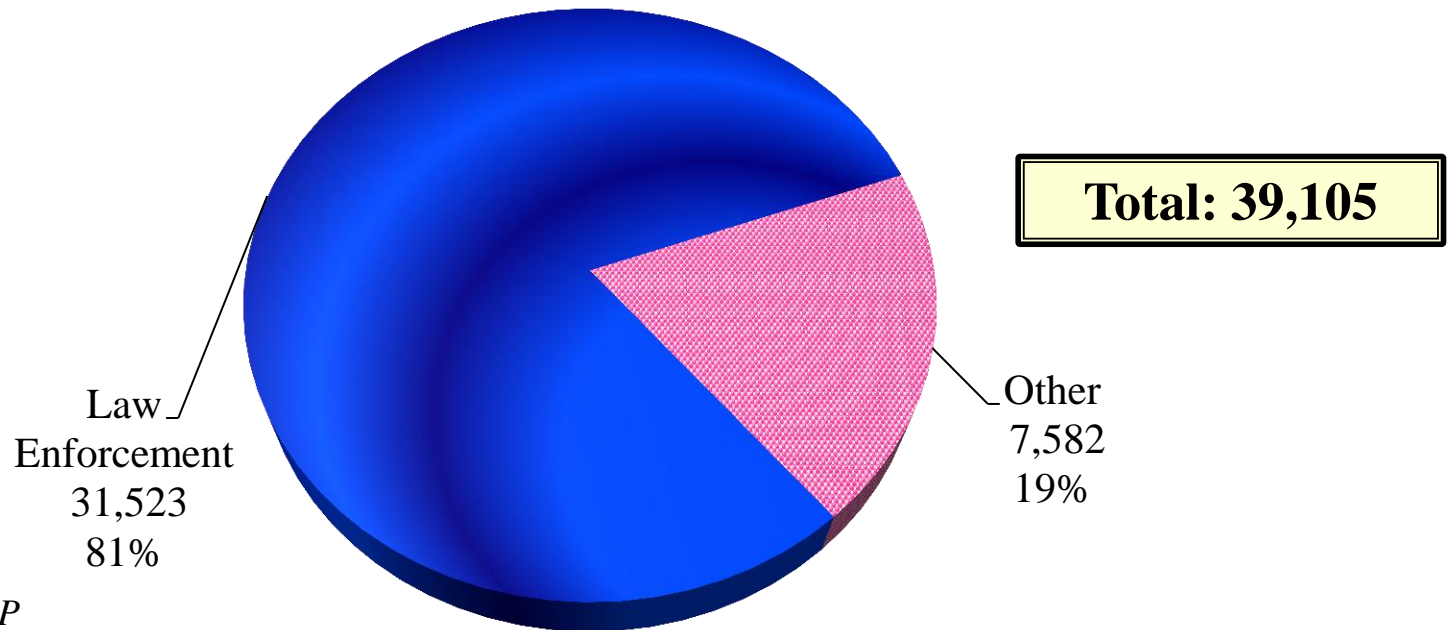
G.S.. 7B-1501 (7) and (27)

DJJDP Jurisdiction

Complaints against juveniles can be made by:

- Law Enforcement
- School Resource Officers
- Parents/Guardians
- DSS

**Complaints by Referral Source
FY 2009-10**



Data Source: DJJDP

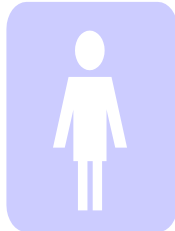
DJJDP Jurisdiction

Juvenile with Complaints FY 2009-10

Complaints By Gender



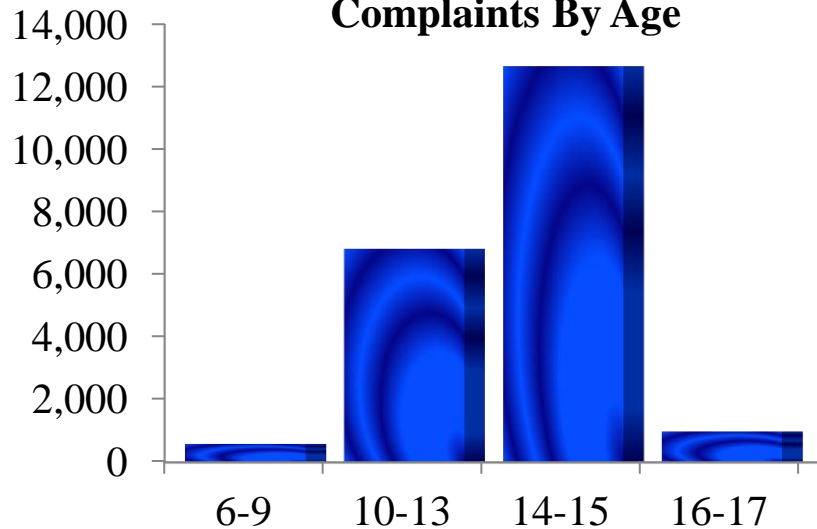
6,529



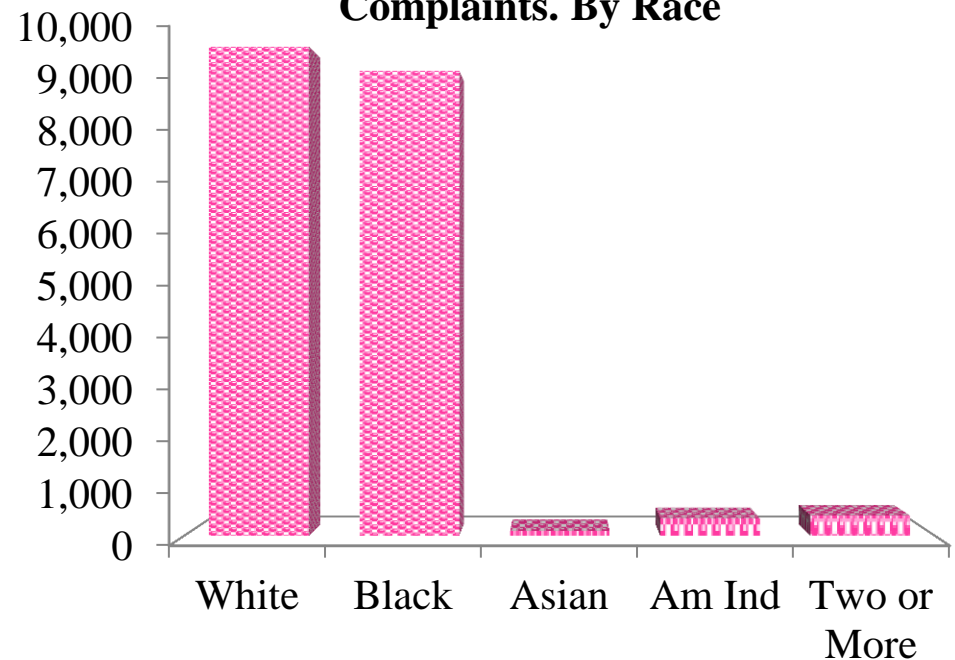
13,614

21,068

Complaints By Age



Complaints. By Race



*Data source: DJJDP

DJJDP Process

- **Intake**
- Custody
- Adjudication
- Disposition
- Release from Care



DJJDP Process

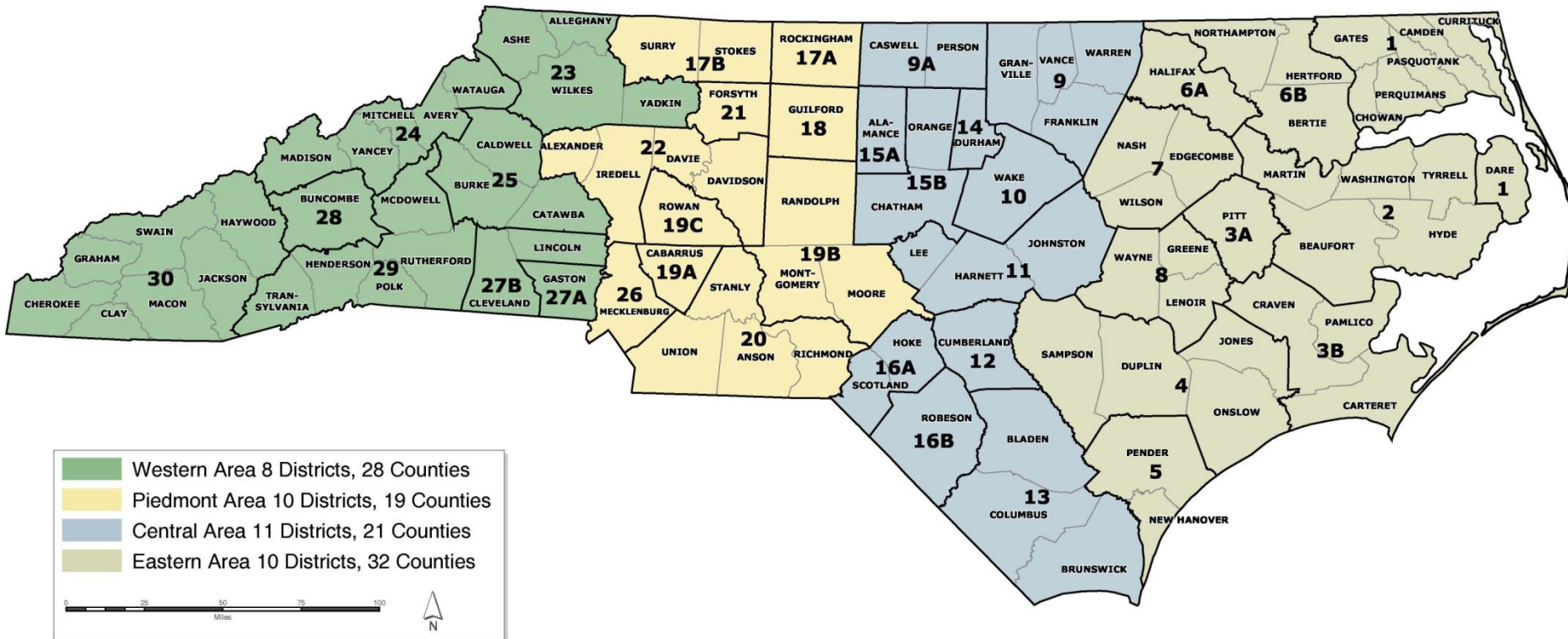
Intake

- Approval of Complaint
- Determination of divertible/nondivertible
- Court counselors have 15 days to decide whether to divert, approve for court, or resolve with no further action.
- If divertible, court counselor develops a plan that may include referrals to community resources.
- If approved for court, counselor has up to 30 days from the time the complaint was received to file a petition.

G.S.. 143B-535-536, G.S.. 7B-1700-1707

Court Services

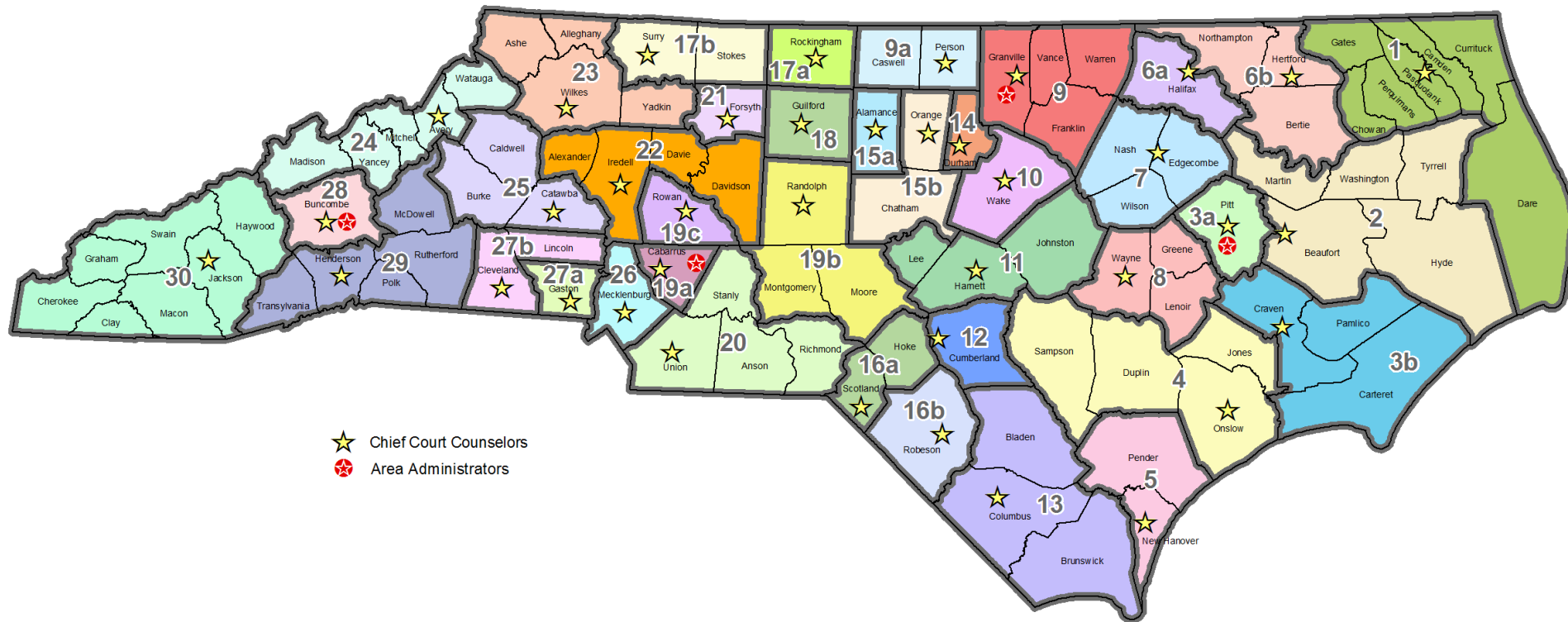
DJJDP's Four Regions



Source: DJJDP

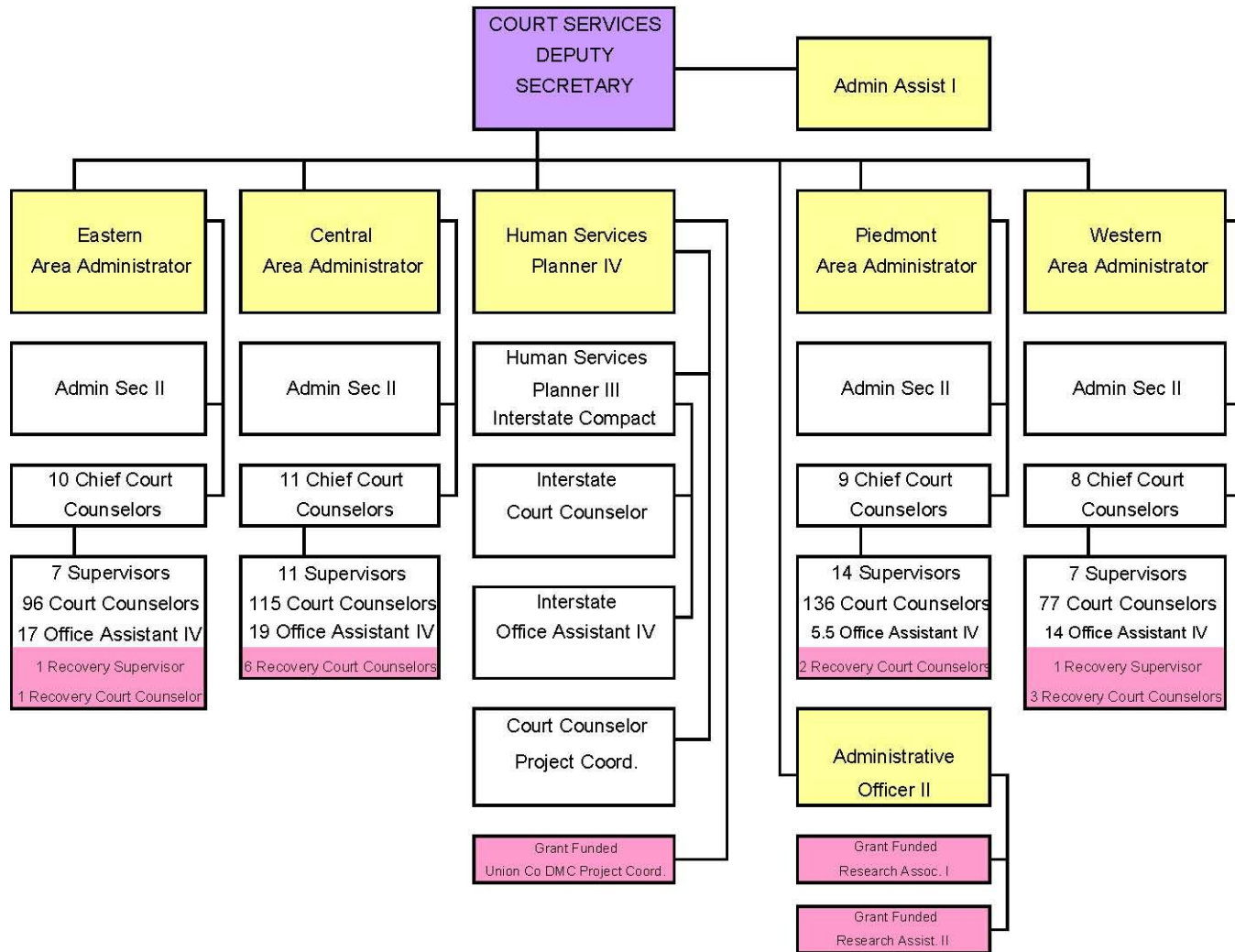
Court Services

DJJDP's 39 Districts



Source: NCGA, Information Technology Division

Court Services



Source: DJJDP

Court Services

- **1 Deputy Secretary for Court Services**
- **4 Area Administrators**
- **38 Chief Court Counselors** (Districts 17A and B share)
- **41 Juvenile Court Counselor Supervisors** (1 funded by ARRA)
- **440 Juvenile Court Counselors** (12 funded by ARRA)



Source: Beacon Report B0149, Run 3/4/2011

Court Services

Total Budget:

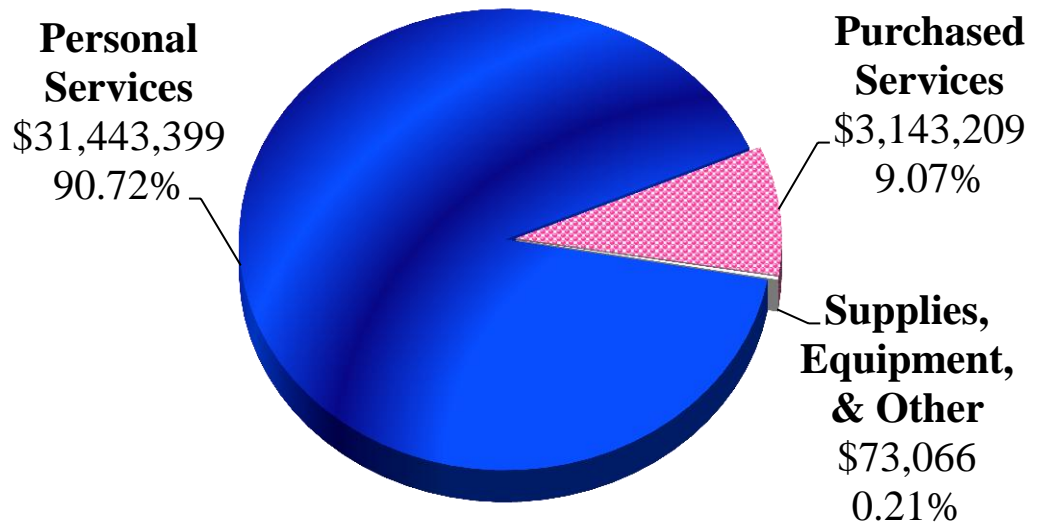
Approp.: \$34,547,386

Receipts: \$ 112,288

Total: \$34,659,674

**Total FTE:
586.75**

Continuation Budget FY 2011-12



Court Services

General Assembly Budget Actions

2009 Budget

Authorized 12 new court counselors and 2 new supervisors funded through ARRA

2010 Budget

No direct changes

Department reduced budget by \$161,020 as part of \$546,521 Reduction to Continuation Budget Increases item

Governor's Recommended Budget

No changes

Court Services

Other Reduction Options

Establish a formula based on caseload to assign counselor positions

- Formula should be re-run every four years using an average of the previous four years' caseload data.
- Districts should not be held harmless if formula indicates they will lose positions.
- Savings varies, depending on caseload. For example,
1:30 would save approx. \$630,000 (13 FTE).
1:35 would save \$3.6 million (72 FTE)*.

Combine Districts

- Reduce Chief Court Counselors
- Avg. Chief Court Counselor Salary/Benefits: \$70,405



**Calculations based on FY 2005-05 caseloads, and include salaries and benefits only.*

DJJDP Process

- Intake
- **Custody**
- Adjudication
- Disposition
- Release from Care



DJJDP Process

Three Types of Custody

- **Temporary Custody** (Not longer than 12 hours; 24 on a weekend)

- **Non-secure Custody**

Relative, licensed foster home, DSS facility, other home facility approved by the court

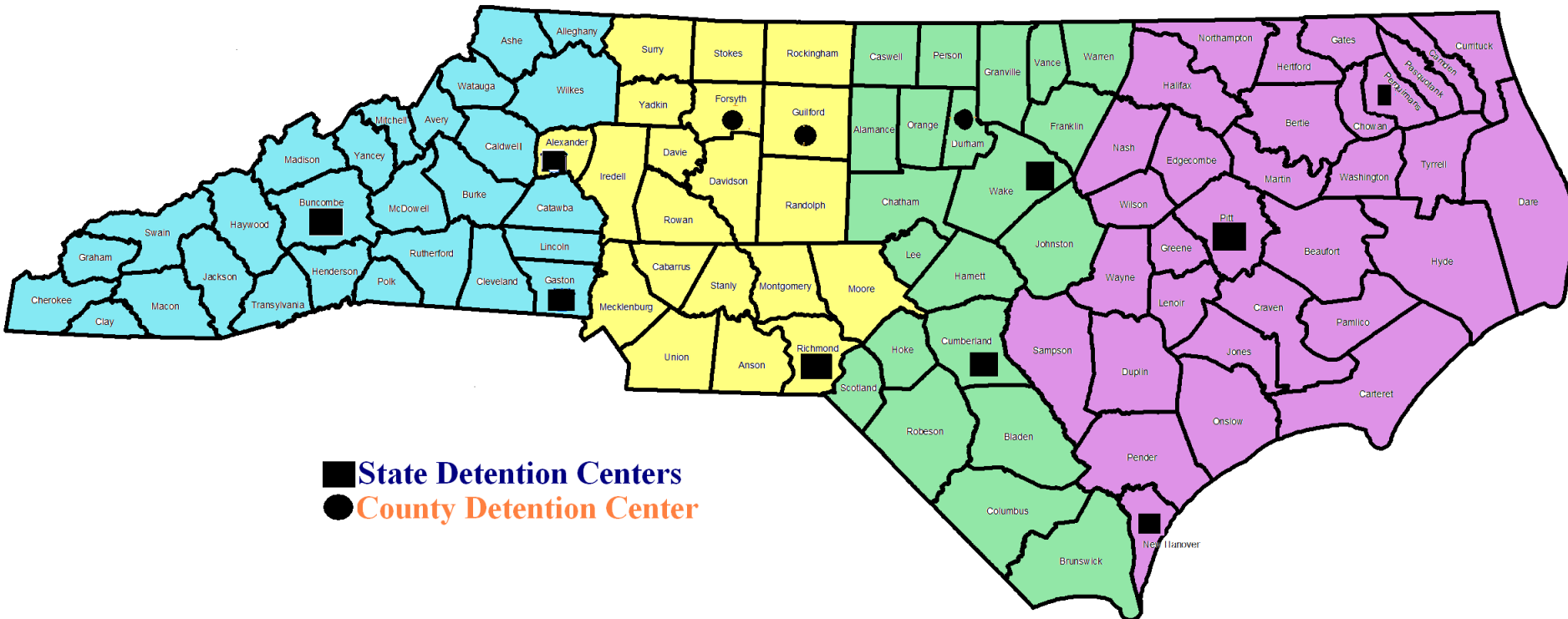
- **Secure Custody**

Approved detention facility separate from adult facility or A-E felonies in holdover facility for 72 hours

G.S.. 143B-535-536, G.S. 7B-1900-1907

Detention Center Services

Map of State and County Detention Centers



Source: NCGA, Information Technology Division

Detention Center Services

G.S.. 143B-529 – Regional detention services

Requires DJJDP to:

- **Plan with counties operating a county facility to provide regional services to surrounding counties**
- **Plan for and administer regional detention facilities**

Physical facility complies with State and federal law

Programming complies with Department standards

Authorizes DJJDP to plan with counties that have space to use existing jail space for juveniles (w/ appropriate sight and sound barriers)

G.S.. 143B-535-536, G.S. 7B-1900-1907

Detention Center Services

G.S.. 143B-530 – State subsidy to county detention facilities

Requires DJJDP to pay the county:

- 50% of cost of caring for a juvenile from within the county
- 100% of cost of caring for juvenile from outside the county

Requires counties to pay DJJDP:

- Pay 50% of cost of caring for a juvenile from within the county to DJJDP when placed outside the county

Counties also pay 50% of cost at State facility

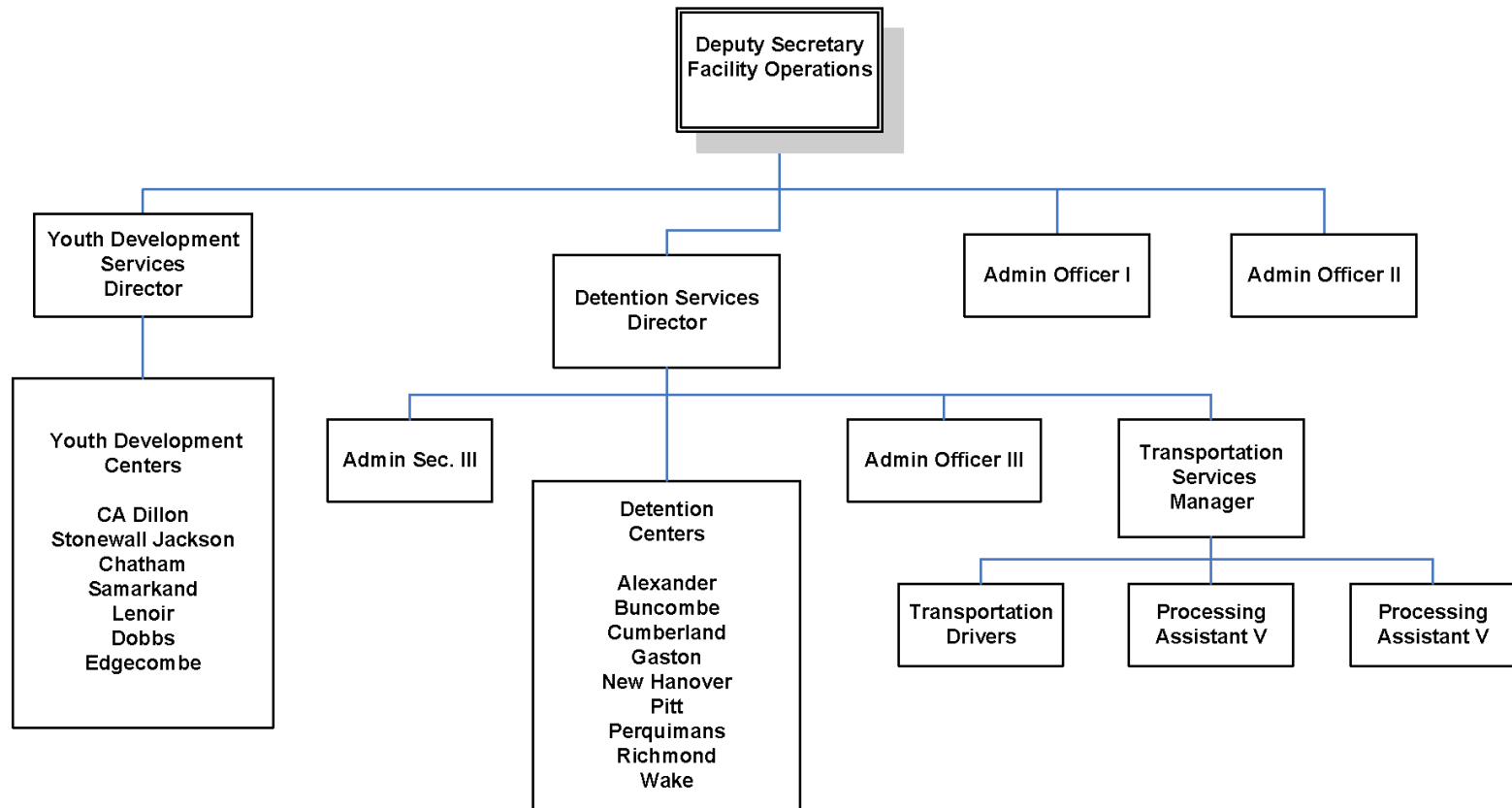
Total Net Receipts from Counties: \$3.3 m

\$178/day
Current Rate

Detention Center Services

State Detention Centers	FY 2010-11 Budget	FTE	Beds	Expanded Cap.	Cost/Bed	Population on 3/11/11
Alexander	\$1,548,614	31.00	24	29	\$53,400	16
Buncombe	\$1,143,137	26.50	14	18	\$63,508	7
Cumberland	\$1,430,157	31.00	18	23	\$62,181	22
Gaston	\$1,481,748	33.00	24	29	\$51,095	15
New Hanover	\$1,365,988	26.50	18	23	\$59,391	17
Perquimans	\$1,358,061	27.50	24	29	\$46,830	23
Pitt	\$1,279,405	29.50	18	23	\$55,626	23
Richmond	\$1,800,837	37.00	30	36	\$50,023	27
Wake	\$1,646,078	32.00	24	29	\$56,761	28
Total	\$13,054,025	274.00	194	239	\$54,619	178
County Detention Centers	FY 2010-11 Budget	FTE	Beds	Expanded Cap.	Cost/Bed	Population on 3/11/11
Durham	\$1,066,842	21.12	14	NA	\$76,203	14
Forsyth	\$1,325,808	21.00	16	NA	\$82,863	8
Guilford	\$2,655,353	36.00	48	NA	\$55,320	37

Detention Center Services



Source: DJJDP

Detention Center Services

- **1 Deputy Secretary for Facility Operations**
- **1 Detention Center Services Director**
- **9 Detention Center Directors**
- **12 Detention Center Educators (Fund 1226)**
- **9 Human Services Coordinators**
- **21 Youth Center Shift Supervisors**
- **175.25 Youth Counselor Technicians**



Source: Beacon Report B0149, Run 3/4/2011

Detention Center Services

Transportation

- **Transportation Coordinator**
- **2 Transportation Assistants**
- **27 Youth Transportation Drivers (Perm)**
- **8 Youth Transportation Drivers (Temp)**



Source: Beacon Report B0149, Run 3/4/2011

Detention Center Services

Total Budget:

Approp.: \$11,993,147

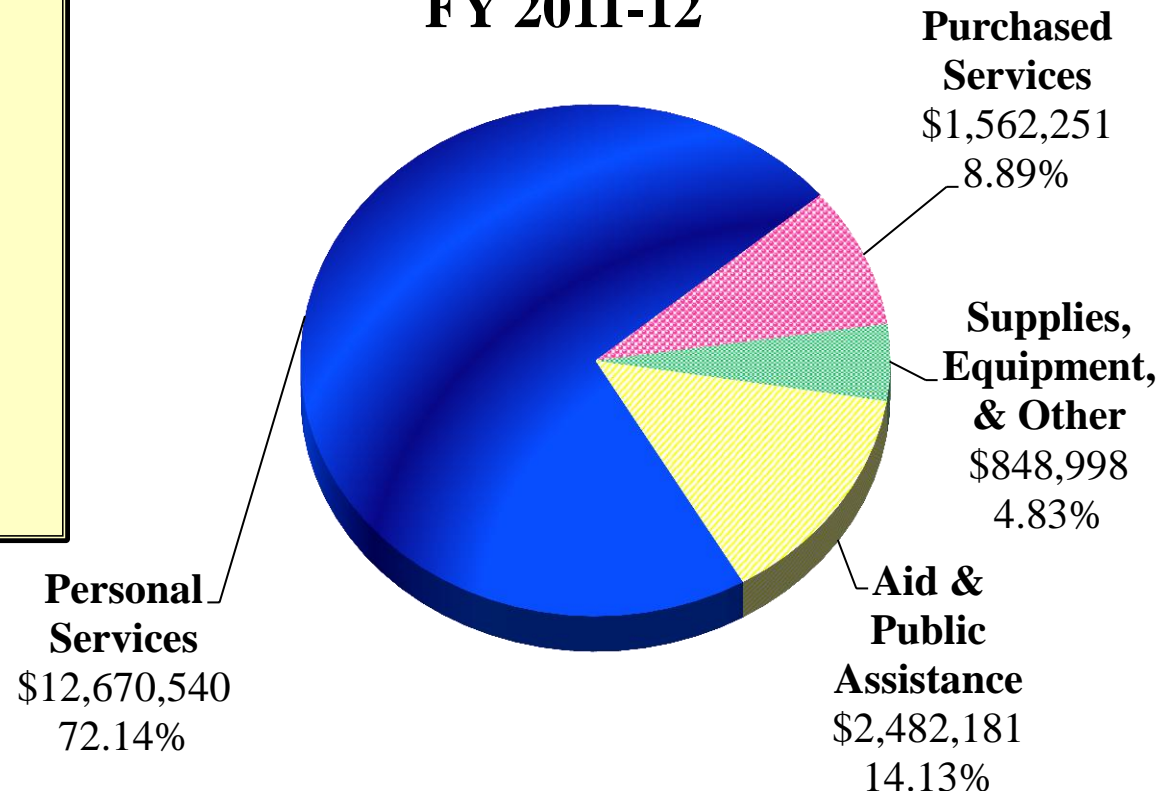
Receipts: \$ 5,570,823

Total: \$17,563,970

Total FTE:

287.5

Continuation Budget FY 2011-12



Detention Center Services

General Assembly Budget Actions

2009 Budget

No Change

2010 Budget

No direct changes

Department reduced budget by \$60,461 as part of \$546,521

Reduction to Continuation Budget Increases item

Governor's Recommended Budget

No changes

Detention Center Services

Reduction Options

No recommendations at this time



DJJDP Process

- Intake
- Custody
- **Adjudication**
- **Disposition**
- Release from Care



DJJDP Process

Adjudication

- **District Court**
Judge, ADA, court counselor, public defender
- **Adjudication Order**
Child is within juvenile jurisdiction of the court
- **Pre-disposition investigation and report**
Risk/needs assessment
- **Dispositional Hearing**
Disposition level is determined by prior history and offense class



G.S. 7B-2411-2413; G.S.. 7B-2501

DJJDP Process

Undisciplined Juveniles

- **Placement**
 - Home supervision by DSS, court counselor, or other;
 - Custody of parent, guardian, custodian, relative, etc.; or,
 - Custody of DSS
- **Protective supervision of court counselor**
 - Up to 3 months, with possible extension of additional 3 months
- **Excuse from school attendance if there is a suitable alternative**



G.S.. 7B-2503-2505

Offense Classification

Offense	Delinquency History		
	Low (0-1 points)	Medium (2-3 points)	High (4+ points)
Violent (A-E felony)	Level 2 or 3 106	Level 3 17	Level 3 36
Serious (F-I felony; A1 misd.)	Level 1 or 2 1,053	Level 2 331	Level 2 or 3 414
Minor (1-3 misd.)	Level 1 3,592	Level 1 or 2 678	Level 2 480

G.S.. 7B-2508; Source: Sentencing Commission Juvenile Delinquent Population Projection Report, February 2011

Sanctions

Level I – Community Disposition (4,166)

Community based program, substance abuse treatment, restitution, fines, community service, victim/offender reconciliation, probation, license revocation, curfew, intermittent confinement, wilderness camp, supervised day program

Level II – Intermediate Disposition (2,346)

Anything under Community Disposition, plus must include one of the following: wilderness camp, intensive probation, residential treatment facility, supervised day program, detention, regimented training program, house arrest, placement in a multipurpose group home

Level III – Commitment (195)

Placement in a youth development center for at least 6 months

G.S.. 7B-2506-2517; Source: Sentencing Commission Juvenile Delinquent Population Projection Report, Feb. 2011

Community Programs

G.S.. 143B-543 – Legislative Intent

- Develop *community-based** alternatives to youth development centers
- Provide *community-based* delinquency, substance abuse, and gang prevention strategies and programs
- Provide *non-institutional* dispositional alternatives that will protect the community and the juveniles

* Emphasis added

Juvenile Crime Prevention Councils

Make-up of Councils:

- School Superintendent
- Chief of Police
- Sheriff
- District Attorney
- Chief Court Counselor
- Mental Health Director
- Social Services Director
- County Manager
- Substance Abuse Professional
- County Commissioner
- Juvenile Defense Attorney
- 2 persons under 18
- Chief District Judge
- Business Community
- Local Health Director
- United Way/non-profit
- Parks & Recreation
- Members of the Public (7)
- Member of the Faith Community



G.S.. 143B-544

JCPC Appropriation

G.S.. 143B-550 – Funding for programs

Requires DJJDP to annually develop and implement a funding mechanism for programs that:

- Funds effective programs and not fund ineffective ones
- Uses a formula for the distribution of funds
- Allows and encourages local flexibility
- Combines resources

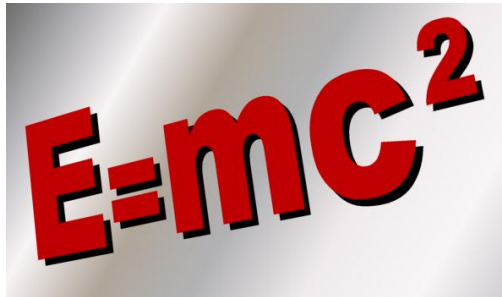
\$21,995,217

FY 2011-12

Cont. Budget

JCPC Appropriation

- **FY 2001-02** – Formula was base \$31,500 plus \$24.23 per juvenile
- **FY 2002-03** - Reduction applied to total allocation
- **FY 2002-03** - Teen court appropriations rolled into allocation for 18 counties
- **Subsequent increases and reductions apportioned on total county allocations, effectively freezing the formula**
- **Counties must match allocation – rates vary from 10 to 30%**



JCPCs

JCPC Programs by Type FY 2009-10

Program Type	No. of Programs	Total Funds	% of Programs	% of Total
Assessment	62	\$1,416,323	10.26%	6.65%
Clinical Treatment Services	99	\$4,307,106	16.39%	20.23%
Community Day Services	22	\$2,077,786	3.64%	9.76%
Residential Services	70	\$2,615,677	11.59%	12.29%
Restorative Services	187	\$6,420,522	30.96%	30.16%
Structured Activities	164	\$4,453,315	27.15%	20.92%
Total	604	\$21,290,729		

30,548 participants at a cost
of **\$696** per participant

Data Source: DJJDP

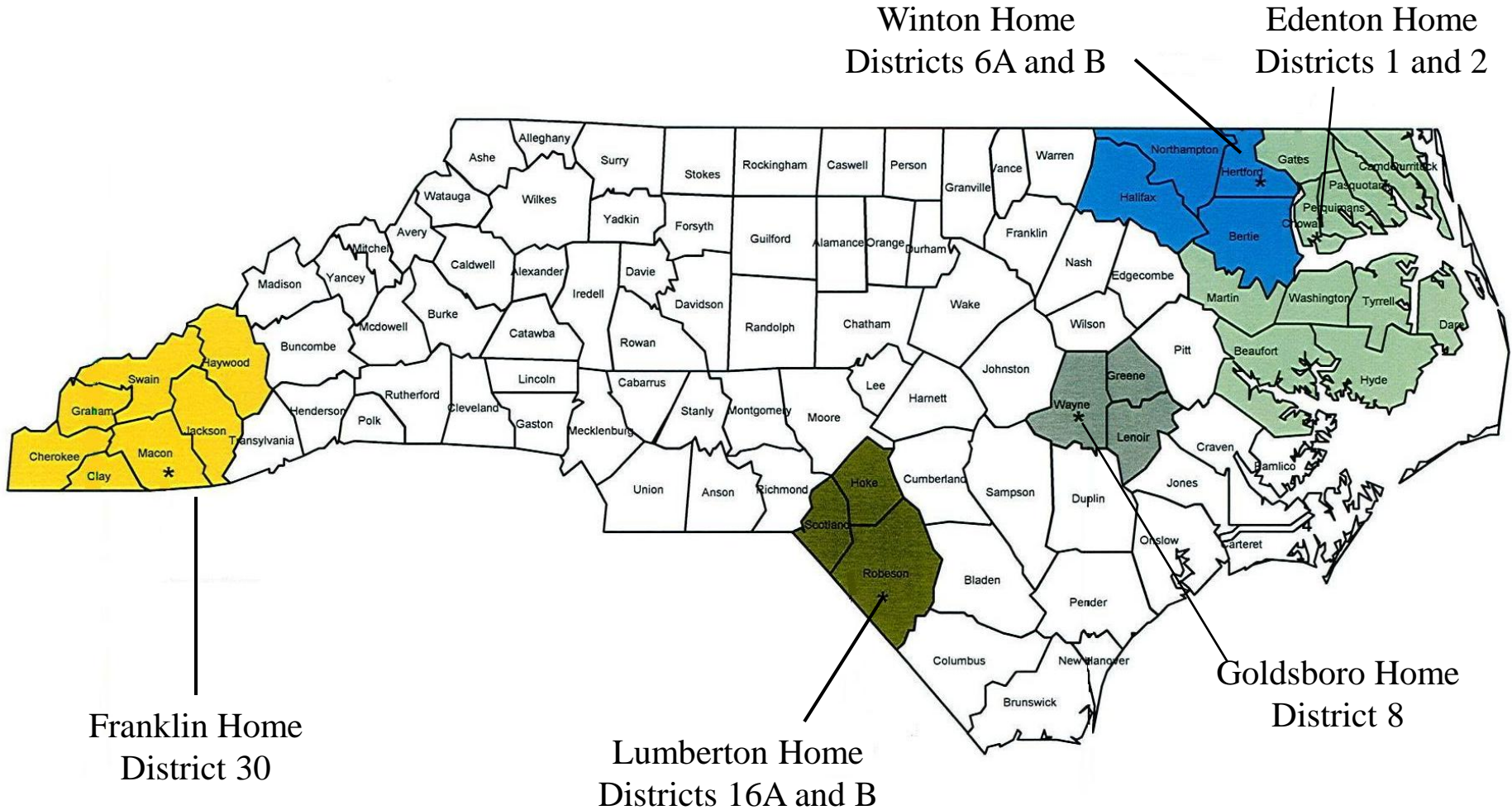
Multipurpose Group Homes

- **Contract with Methodist Home for Children**
- **5 homes, 8 beds each**
- **\$3.2 million or \$79,203/bed**
- **166 youth served in FY 2009-10**
- **85 youth admitted in FY 2009-10**
- **RTI study found that Level II youth in MHC had:**
 - Lower recidivism rates
 - Longer delays before a recidivist charge



Source: Multipurpose Juvenile Homes Annual Evaluation Report, March 2011

Multipurpose Group Homes



Wilderness Camps

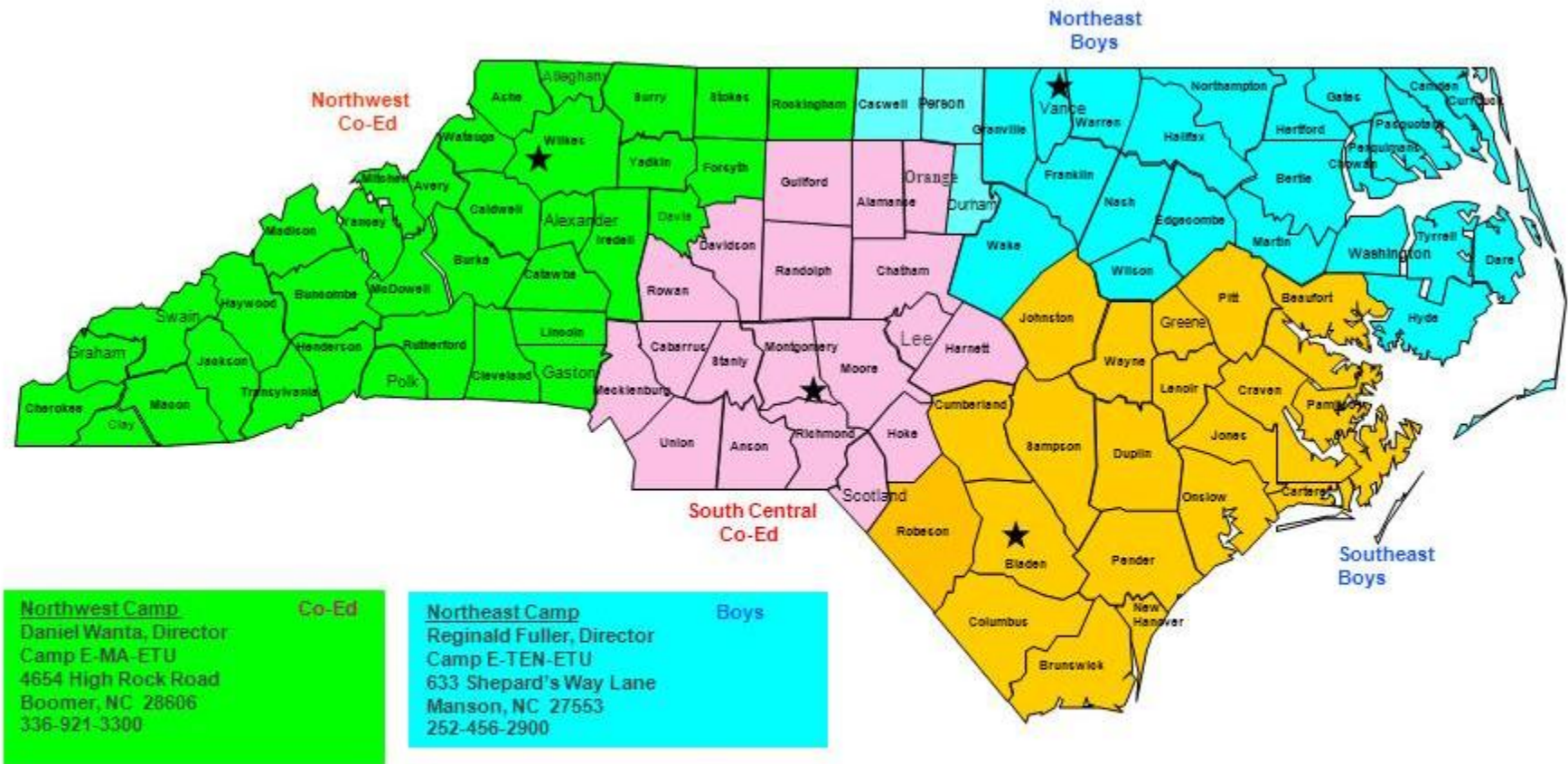
- **Contract with Eckerd Youth Alternatives**
- **5 camps , 275 beds**
- **FY 2009-10: \$11.6 million or \$42,263 per bed**



- **68% successfully complete the program**
- **Post-completion adjudication rate: 33%**
- **Successful completers improve reading and math scores by an average of 1 grade level**
- **88% of successful completers were in school, working, or both 12 months after completion**

Source: Eckerd Youth Alternatives Annual Legislative Report, March 2011

Wilderness Camps



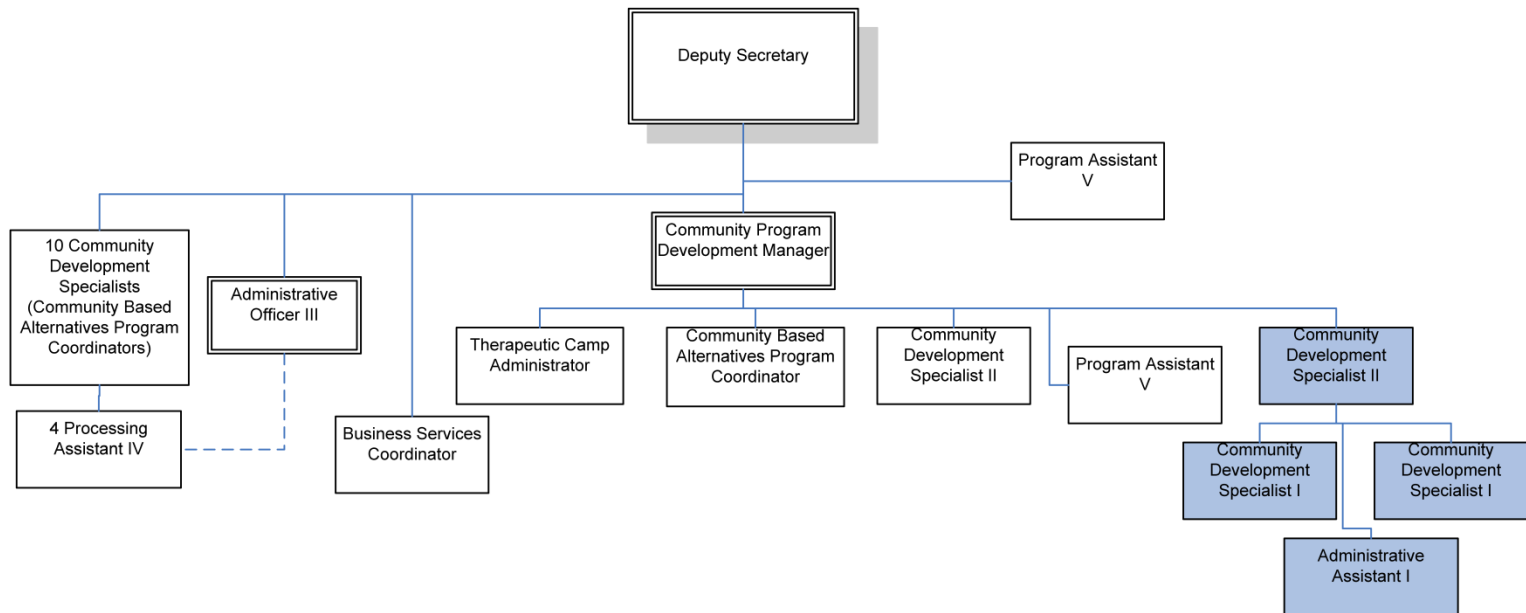
Northwest Camp Co-Ed
 Daniel Wanta, Director
 Camp E-MA-ETU
 4654 High Rock Road
 Boomer, NC 28806
 336-921-3300

Northeast Camp Boys
 Reginald Fuller, Director
 Camp E-TEN-ETU
 633 Shepard's Way Lane
 Manson, NC 27553
 252-456-2900

South Central Camp Co-Ed
 Jesse Tall, Director
 Camp E-KU-SUMEE
 500 E-KU-SUMEE Drive
 Candor, NC 27229
 910-974-4183

Southeast Camp Boys
 Ted Wisniewski, Director
 Camp E-TIK-ETU
 1086 Susie Sand Hill Road
 Elizabethtown, NC 28337
 910-588-4407

Community Programs



Positions in blue are funded through ARRA dollars

Source: DJJDP

Community Programs

- **1 Deputy Secretary for Community Services**
- **1 Multi-Purpose Youth Home Administrator**
- **1 Therapeutic Camps Administrator**
- **1 Community Program Development Manager**
- **1 Community Development Specialist**
- **1 Administrative Officer**
- **1 Business Services Coordinator**
- **2 Program Assistants**
- **9 Regional JCPC Consultants**
- **4 Regional Processing Assistants**



Source: Beacon Report B0149, Run 3/4/2011

Community Services Budget

Program	FY 2011-12 Continuation Budget
Regular JCPC Fund	\$21,995,217
JCPC Demonstration Projects	\$750,000
Juvenile Assessment Center	\$124,075
Project Challenge	\$121,600
Group Homes	\$3,168,121
Wilderness Camps	\$11,624,300
Total	\$37,783,313

Community Services Budget

Total Budget:

Approp.: \$39,209,456

Receipts: \$ 298,078

Total: \$39,507,534

Total FTE:

23

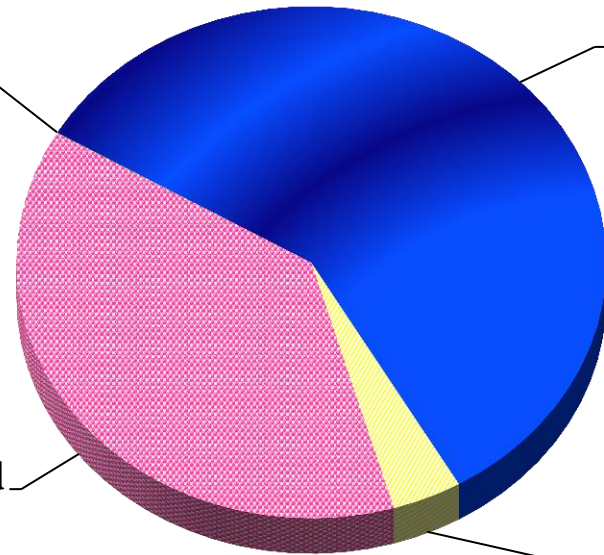
Continuation Budget FY 2011-12

**Supplies,
Equipment,
& Other**
\$10,545
0.03%

**Purchased
Services**
\$14,998,828
37.96%

**Aid &
Public
Assistance**
\$22,990,892
58.19%

**Personal
Services**
\$1,507,269
3.82%



Community Services Budget

General Assembly Budget Actions

2010 Budget

No direct changes

Department Management Flexibility Reduction: (\$3,872,171)

- Wilderness Camp Reduction – (\$2,714,528)
- JCPC Regular Fund – (\$1,157,643)

2009 Budget

- Reduced Eckerd Wilderness Camp Contract – (\$2,768,714)
- Close Alamance Multi-purpose Home – (\$600,000)
- Reduce Pass-Through funding for Project Challenge – (\$32,000)
- Eliminate Pass-Through Funding – Boys and Girls Club – (\$400,000)
- Reduce Pass-Through Funding for the JAC – (\$41,359)

Community Services Budget

Governor's Recommended Budget

- Reduce JCPC Funding by 10% - (2,199,522)
- Reduce Project Challenge Funding by 10% - (\$12,160)
- Eliminate Juvenile Assessment Center Pass-Through – (\$124,075)
- Close One Group Home – (\$600,000)
- Reduce Wilderness Camp Contract – (\$4,866,719)

Other Reduction Options

- Reinststate the JCPC formula and require department to re-run every four years
- Eliminate Project Challenge Funding – (\$121,600)



Questions

